

# MEETING OF THE PLANNING COMMITTEE

Civic Suite, Parkside

28 July 2016

## PRESENT:

J Illingworth (Chair), J Simpson (Vice Chair), P Baguley, G Botterill, P Cumbers, J Douglas, M Glancy, E Holmes, M Sheldon, J Wyatt, P Chandler

Solicitor to the Council (VW), Head of Regulatory Services (JWo), Regulatory Services Manager (PR)

Planning Officer (LP), Administrative Assistant (LR)

PL16. APOLOGIES FOR ABSENCE

None

PL17. <u>DECLARATIONS OF INTEREST None</u>

PL18. MINUTES

Minutes of the meeting 7 July 2016

Agreed amendments requested by Cllr Holmes, Cllr Simpson and Cllr Higgins.

Approval of the Minutes was proposed by Cllr Holmes and seconded by Cllr Baguley.

The Committee voted in agreement. It was unanimously agreed that the Chair sign them as a true record.

# PL19. SCHEDULE OF APPLICATIONS

(1) Reference: 15/00832/OUT

Applicant: Mr And Mrs Christie/ Planit-X- Mr Colin Wilkinson

Location: Field No 4862 Glebe Road Wymondham

Proposal: Outline planning application for up to 15 dwellings, access

included

(a) The Head of Regulatory Services stated that:

The application was deferred from the 7th July 2016 committee meeting to allow for:

- Greater detail on design and layout
- Clarification of the road safety aspects and
- To request a reduction in the number of houses

The applicants have responded by providing graphics as to how the site could look when developed.

They have also provided an explanation of their view of the road safety impacts and the benefits that would be secured by providing a footpath, and in addition offering to fund a traffic calming feature for Stapleford Road.

Finally, they have not amended the application but expressed their willingness to accept a condition limiting the no. to 12. This is feasible because it is an outline application and for up to 15 houses

The view is that this strengthens the merits of the application and the balance of the issues towards granting permission further.

- (b) Oliver Baker, on behalf of Wymondham and Edmondthorpe Neighbourhood Plan Advisory Committee to the Parish Council, was invited to speak and stated that
  - Plan has been widely praised by Melton planning team. Site has been assessed along with 8 other sites.
  - The site is not well harmonised with surroundings and is far from existing facilities.
  - Glebe road is narrow and cannot be widened. The exit onto Melton Road is a dangerous blind spot.
  - An increase in traffic would be dangerous, have a letter from the school which supports this.
  - The site is suboptimal and unsafe. Emerging plan must be well sited and safe. This is not. Please reject application.

Councillor commented on the pace of the neighbourhood plan, that the 6 week consultation period is currently only in week one, therefore plan has

not been approved by the village. Oliver Baker agreed.

- (c) Mark Wesson, objector, was invited to speak. Rosemary Tildsley requested to speak as a substitute in his absence. Members agreed.
  - NPPF paragraph 14 states that benefits must outweigh adverse impact.
  - Site is not integrated well with the village, located far from centre of the village.
  - Risk to children due to blind junction.
  - No traffic or parking survey carried out.
  - The elevated position of the site changes the character of the village and surrounding countryside. Spoils view and encroaches on nearby playing field.
  - Fails NPPF on adverse impacts. Contrary to old local plan. Contrary to Policy H7.
  - Six sites were assessed by residents three were chosen, Glebe Road was sixth and last. The local community is angry that their views may be ignored. Please refuse this application.

Councillor asked whether the objector had spoken to the majority of the village as they are speaking on behalf of the local community. Rosemary Tildsley confirmed that she had.

(d) The Agent for the applicant was invited to speak. Colin Wilkinson requested for three speakers to share one 3 minute slot. Members agreed.

Colin Wilkinson stated that

 In line with the planning committee's wishes from the last meeting, the applicant has reduced the scale of homes from 15 to 12 and has offered to fund a gate feature on Glebe Road.

David Cummins, of ADC Infrastructure with regards to highways stated that

- 1 car every 6 minutes 2 extra cars passing school during peak time.
- Pinch point relatively new to ensure slowing down. Will act as traffic calming feature helped by gateway enhancement offered by developer.

Tom Hazleton of Hazleton Homes stated that

- Have vast amount of experience and know the importance of design in village settings.
- Housing design intention for scale and architecture to reflect old

- village. No adverse impact to surrounding landscape.
- External walls are to be ironstone which is prevalent throughout area.

#### Colin Wilkinson

- Officers have recommended approval
- Scale has been reduced as requested
- No objections from highways.

Councillor enquired whether it would it be the applicant's intention to put in ground source heating for these units. Colin Wilkinson responded that this had not been considered yet.

Councillor enquired about the proposed mix of houses. Colin Wilkinson responded that the application is currently in outline stage however the officer's recommendation relates to a mix of housing.

The Head of Regulatory Services stated that until there is a Neighbourhood Plan it doesn't affect this site. Must consider this site on its own merits. Neighbourhood plan shortly to reach its conclusion - published 5<sup>th</sup> July, in presubmission consultation until 30<sup>th</sup> August, then has to be submitted to this council. The local authority publicity period is another 6 weeks and could also go to referendum. To clarify, there are several stages and this application is just beginning it's first. It will not reach conclusion for a considerable time.

### He advised that:

- the school opposing an increase in traffic. It must be considered whether a 2-3 car increase significant, and would it result in severe road safety conditions.
- taking the neighbourhood plan into account. The first speakers gave selective quotes from the NPPF. Not yet in the stage of receiving objections.
- the second speaker's comments that the site is on elevated and on best quality land. The land is actually grade 3a and not best quality.

Councillor commented for clarification that condition 2 relates to the provision of affordable housing.

Councillor expressed concerns about traffic movements and would like to see less houses.

**Clir Baguley** stated that it is well designed and a reasonable proposal for a village. The development will improve Wymondham and fulfil housing needs. While there are some concerns about highways **propose to permit the application.** 

Cllr Botterill seconded the proposal to permit with the condition of ground source heating. The Head of Regulatory Services stated that any additional conditions must be a necessary .This condition was not added.

Councillor expressed concern about traffic movements. Would like to see a mixture of housing. Noted dilemma with the status of the neighbourhood plan.

The Head of Regulatory Services stated that the mixture of housing would be addressed by the reserved matters.

Councillor commented on provision of footpath, layout of site and need to approve due to lack of housing land supply.

Councillor accepted that that the neighbourhood plan has to be given little weight ,but understood that this would be difficult to accept locally.

A vote was taken. **10 voted to permit the application.** Cllr Douglas abstained from the vote.

**DETERMINATION: Approved as recommendation** 

(2) Reference: 16/00184/OUT

Applicant: Mr J T Orson / Fairhurst Consultancy:

Location: North Lodge Farm Longcliff Hill Old Dalby

Proposal: Outline planning approval for the development of 20

dwellings

Members were asked if they were if prepared to waive standing orders to allow all 4 objectors to speak. **Clir Holmes proposed to waive standing orders, seconded by Clir Botterill.** A vote was taken. Members voted 9-1.

(a) The Planning Officer stated that:

The application is for outline planning permission for the erection of 20 residential dwellings, with a range of house types and sizes, including bungalows and some smaller units.

This application relates only to the approval of the access with all other matters being reserved.

The application site is located in Old Dalby and whilst within very close proximity the site is no physically attached to the existing built up part of the village and located outside of the village envelope.

It is considered that the main issues relating to the application are

Impact upon the character and appearance of the area Impact upon services and sustainability Impact upon highway safety

Whilst outside of the village, this scale of development is considered to be acceptable in a village of this size.

The application is required to be considered by the Committee due to the level of representations received and because the applicant is a Member of Melton Borough Council.

There is no specific landscape designation and the proposal is reasonably well related to the village, screened in the main by existing vegetation, forming a natural extension to the village lying close to existing dwellings.

The local highway authority have assessed the proposal and are satisfied subject to additional information being received that the access is safe.

Since the agenda was printed 5 additional letters of representation have been submitted which make reference to

- Level of development within the village
- Impact on wildlife
- Impact on services
- Traffic and parking

These points have been raised and discussed within the committee report. It is considered that, on balance of the issues, there are significant benefits from this proposal when assessed under the NPPF in terms of housing supply and affordable housing in particular.

The balancing issues are considered to be development of a greenfield site and the shortcomings in the sustainability of the location.

The former is considered to be of limited harm, bearing in mind its location and the absence of any identification that the site is of particular heritage or landscape value and the latter because whilst the level of services available are by no means optimum, the site is considered to perform reasonably well in terms of access to facilitates and transport links in the immediate vicinity and the added benefit of a modest range of additional services in Nether Broughton and Long Clawson.

The application is recommended for approval subject to conditions...

(b) Cllr Duncan Bennett of the Parish Council was invited to speak and stated that

Procedural question before minutes started, ward/ borough council cannot speak.

• With regards to the road, the site visit was scheduled during the school holiday so would not be an accurate reflection of traffic. Road outside

school gate on Longcliffe Hill is a very busy road. Members of public put cones out on the road to deter parking. Agricultural contractor works at the top of the hill, meaning that large vehicles frequently come down Longcliffe Hill. drives, Farm, vehicles have hit houses in past. Housing needs – tenants of affordable housing giving up due to expense. Have to travel to Asfordby to top up prepaid meters

- Sustainability is difficult to define. Agent is incorrect,Old Dalby does has not have an optician. Poor local facilities.
- Large number of dwellings already permitted in Qeensway, with more planned ,totalling 158 houses. Not sustainable ,contrary to policy OS2. Benefits do not outweigh impact .

Discussion about pre-paid meters and need to travel to top up as no shop or post office in Old Dalby.

Councillor enquired whether the parish council treat Queensway and Old Dalby as one entity. Duncan Bennett clarified that the area is one parish of three hamlets. No facilities in Queensway except a scout hut.

Councillor noted that new development might encourage more facilities in the future, only way can see villages becoming more sustainable in future is via new housing. Duncan Bennett responded that this was a hope of the parish council but not a reality.

- (c) Dr S.A Taylor, objector, was invited to speak and stated that
  - Have provided members with statement of opposition plus photographs.
  - Houses will cause harm to Old Dalby. All frameworks say it, and a significant number of residents agree. Harm should be balanced against benefits – cannot see the benefits.
  - Can see no basis for claiming that the application meets sustainability criteria.
- (d) John Harper, objector, was invited to speak and stated that
  - There are many residents in opposition to this application and the combined effect of numerous applications that have been approved.
  - Report states that old Dalby has good transport links and employability, local residents disagree.
  - 39 houses in Queensway Cllr Orson previously emailed residents stating it would be would be advisable to start petition based on a lack of sustainablillty. Reinforced this point 12 months ago at committee.
  - Transport 2 hour bus service, does not run early am, pm or Sundays,

doesn't always show up. No shops.

- Education 12 vacancies in school but this is the same number quoted in previous applications.
- Affordable housing is a benefit of this application, however unaffordable as not in sustainable location.
- This is a greenfield site, previous applications have been on brownfield sites.
- (e) Simon Proffitt, objector, was invited to speak and stated that
  - Fully support the need for housing.
  - Not directly affected by the Longcliffe Hill application, however feel application should be rejected because of increase of traffic on Longcliffe Hill. The area is already heavily congested with cars both moving and parked, which is compounded during school time.
  - Highways report only seems to consider entrance and exit onto development.
  - Rapid increase in housing not sustainable. 68 houses for next decade or so in old Dalby for next 10 years – this could set a precedent.

Councillor enquired about road traffic record on Longcliffe Hill. It was confirmed that there was no record of any serious accidents.

- (f) Mr D Wade, objector, was invited to speak and stated that
  - Currently live on Longcliffe Hill which is most affected by the increase in traffic.
  - Built house four years ago on Longcliffe Hill, road is so narrow that a tractor bounced off the kerb and took the scaffolding down.
  - Applicant has previously sent police to my house for parking a transit van on side of the road as it is narrow.
  - LCC Highways resurfaced road three years ago, traffic on road will increase, cost to taxpayer to maintain.
  - No footpath for children/ school.
  - If mindful to pass this application please add conditions for existing sewers / road condition. Developer should pay for bad effects on that road.

The Head of Regulatory Services stated for clarification that the education authority had calculated the school places cumulatively.

(g) Maurice Fairhurst, agent for the applicant, was invited to speak and stated that:

- The site is on low lying land around the village next to existing footpath.
- Mixture of housing including affordable.
- Previous appeal decisions prove to members that council needs to increase housing
- The social, economic and environmental benefits of the site are not outweighed by negative impacts.
- New housing is not visually obtrusive as it is set back.
- The existing hedges are to be retained and supplemented on completion.
- Excellent accessibility to amenities including the church, school, pub, cricket pitch and bus stop. Asfordby and Long Clawson are both nearby.
- Substantial employments opportunities within 1km of the site.
- Do accept that the bus services are not frequent however an increase of people in the village would increase the amount of bus services.
- New access from Longcliffe Hill and new pedestrian point to be added. \*
  Highways agrees with conditions, applicant is happy to comply with
  these conditions.
- Officers report concludes recommendation to permit.
- In relation to the Parish Council's comments this development is self contained, objections from residents relate to the highway network and not the site itself, particularly inadequacy of Longcliffe Hill, if highway authority felt they needed to be improved it would be said.
- With regards to having no optician in the area as stated in the report councils survey april 2015 table in back of doc. Pub and restaurant balances lack of optician.
- Queensway appeal decision, planning permission was originally refused, appeal inspector said acceptable, that means this site must be sustainable as so much closer to facilities than Queensway.

Councillor enquired about housing mix and agent explained that this would be finalised at the detailed stage.

Councillor expressed concern about highway visibility, which agent confirmed satisfied the highway authority.

- (h) Nick Cooper of HSSP Architects was invited to speak and stated that
  - The layout principles have been specifically developed.
  - Highways access provides maximum visibility both for traffic exiting and traffic travelling along the road.
  - The suggested layout considers immediate neighbours, the houses are set back.
  - No reason for urban design features to not be used in this side of the village.
  - Buffer planting, hedgerows, ecological pathway. Site addresses all requirements to statutory consultees.
  - With regards to traffic it's a school in a village so why would there be an

increase in traffic.

Discussion about numbers of dwellings approved and proposed in the area.

**Clir Holmes proposed to defer** the application as it proposes too many houses using a poor junction. Fewer houses would be more acceptable.

#### No seconder.

**Clir Simpson** commented that the site does not look too dense. While there are concerns about highways matters insufficient to refuse permission. **Propose approval.** 

**Cllr Wyatt seconded the proposal to approve** the application.

Councillor expressed concern about impact upon school places.

A vote was taken. 10 voted to permit. Cllr Holmes abstained from voting.

**DETERMINATION: Approved as recommendation** 

(3) Reference: 16/00164/COU

Applicant: Mr M Mcdonagh / Heine Planning Consultancy:- Mrs Alison

Heine

Location: Land off Sandy lane, Melton Mowbray

Proposal: Material change of use of land to mixed use to include

siting of caravans for residential occupation with

associated development (utility block, bio disc treatment

plant, hard standing)

(a) The Regulatory Services Manager stated that:

**Updates** - Additional information from the agent:

Unable to attend to speak, but consider that the report fails to explain or justify reason for temporary planning permission .Site is well related to facilities and notes that Policy H21 does not preclude reliance on the motor car.

Could not afford to set up site with a temporary permission. Proposal complies with policy and meets an identified need and asks for support.

# The application

This application seeks planning approval for the change of use of a paddock to be occupied as a private gypsy site for one family consisting of two mobile homes, two touring caravans, a shared utility block and a bio disc treatment plant. The existing access onto Sandy Lane would be utilised.

The parcel of land is triangular in shape with the western boundary bordering Sandy Lane and is well landscaped with mature hedges along all boundaries. The site lies approximately 1 kilometre south of Melton Mowbray

It is considered that the main issues relating to the proposal are:

- Whether the proposal is in line with Development Plan Policy and National Policy, promoting sustainable development
- Highway Safety
- Impact upon the Countryside
- Residential Amenity.

**Policy** The authority has an undersupply of sites (needs 5 more by 2017) and this would contribute to that provision. Accords with policy.

Relatively unsustainable location ,but must be balanced against the proven need. .

**Highway Safety** – no objection from highway authority on the grounds of highway safety , but they object to the application as they consider it to be in an unsustainable location.

**Impact upon countryside** – well screened and contained site. Very little impact likely

**Residential Amenity** – Remote location ,well removed from neighbours

No public objections or comments .Great Dalby PC question sustainability

### Conclusion

It is acknowledged the site is not wholly sustainable and a previous application for use as a gypsy site for one family was refused; however this needs to be balanced with the requirement of the Borough for additional pitches and the length of time before the replacement Local Plan provides these sites. The benefits arising from the development are that it would contribute to the identified need for gypsy

accommodation within the District and the site, although rural, can provide access to the town to health care and education facilities with little impact on the existing established communities. The site would also meet the specific personal circumstances of the applicant and his family and would avert the impact of eviction and an unsettled future.

The critical judgements for the Committee are therefore to, firstly, conclude on the significance of the adverse effects and, secondly, weigh them against the benefits.

The relatively unsustainable location and the introduction of a domestic use and the associated visual impact of this must be balanced with the Council's requirement to provide a satisfactory level of pitches, a need which is not currently being met and is not likely to be met imminently through the emerging Local Plan.

In this case the benefits are considered to be significant in terms of meeting overall need that is currently unmet and the family's particular requirements; accordingly the recommendation is for approval and following representations of applicant consider that this should now be a permanent ,not temporary permission.

No registered speakers.

**CIIr Botterill** stated that if this development is to be sustainable it would need more caravans on it. For a permanent application would prefer to see more caravans. **Proposed deferral**.

**Clir Cumbers seconded the proposal to defer**, adding that the application would be better if it was not just for one family.

The Regulatory Services Manager agreed that the application is not utilising a large part of the site, however the Government encourage gypsies and travellers to find their own sites. Consider that this application meets an immediate proven need for the applicant's family. The site also has permission for horses/ stables. Could defer the application however gypsies and travellers have particular needs and are usually unwilling to accept more caravans or families. Should respect their wishes and determine the application as submitted.

### Cllr Cumbers withdrew her vote to second the deferral.

Discussion about permanent permission and keeping of horses.

**Clir Holmes** commented that applicant must widen gate if permitted on this narrow road. **Propose approval for permanent permission.** 

Councillor noted that the improvement of the access was already addressed by condition 5 of the recommendation.

**Clir Simpson seconded the proposal to approve**. Would like to see passing places. Treatment plant needs to be in place prior to occupation on the site.

The Regulatory Services Manager stated that the biodisc plant referred to in description of development is not controlled by conditions, but could do. With regards to access; condition 5 approved by highways authority should ensure that a safe access is provided. With regards to passing places; highways authority have not requested them, therefore consider that they are no necessary.

Councillor enquired about provision of water to the site. The Regulatory Services Manager responded that this could also be addressed by a condition.

Cllr Holmes confirmed she was happy to add the extra conditions.

A vote was taken. Propose to permit. Unanimous.

DETERMINATION: Approved with two additional conditions relating to provision of bio disc treatment plant and water supply before the site is occupied

(4) Reference: 16/00390/FULHH

Applicant: Mr Joe Orson

Location: Parsonage House 13 Paradise Lane Old Dalby Proposal: Proposed new entrance gates and brick piers

(a) The Planning Officer stated that:

No updates to report

This application seeks planning permission for new entrance gates and brick piers at Parsonage House, Paradise Lane ,Old Dalby. The existing single wooden gate and wooden posts would be replaced by a pair of gates supported on brick piers and short lengths of curved wall, all at a height of about 1.7m,in approximately the same position as the existing gate.

The property is located within Old Dalby conservation area.

The application is required to be considered by the Committee as the applicant is a Member of Melton Borough Council.

It is considered that the main issues relating to the proposal are (i) impact upon the character of the area and (ii) highway safety.

(i)The walls and piers would be built in bricks to match the existing house. The details of the double gates remain to be agreed. The development is of a scale and

location which clearly marks the entrance to the dwelling ,while not being over dominant .

The proposal is considered to be acceptable in terms of its design and is considered to comply with Policies OS1 and BE1 of the adopted Local Plan

(ii) The proposal would continue to use the existing vehicular access, with the new gates set further back from the road than the current gate.

It is not considered that the proposal would have an adverse impact on access and associated highway safety.

(b) Cllr Duncan Bennett on behalf of the Parish Council, was invited to speak and stated that the Parish Council has no objection to the application .

Clir Holmes proposed to approve the application. Clir Botterill seconded the proposal to approve.

A vote was taken. Members voted unanimously to permit the application.

# **DETERMINATION: Approved as recommendation.**

Cllr Holmes left the meeting at 20.15.

# (5) APPLICATION 15/00942/OUT: 15 DWELLINGS AT ALLOTMENT GARDENS, BOYERS ORCHARD, HARBY

### VILLAGE HALL CONTRIBUTION OFFER

Updates – representations from :Ward Member (Cllr Rhodes)
 : The Member who moved that permission be granted (Cllr Higgins)

In summary: Cllr Rhodes - considers that the request for £22,625 towards the village hall is reasonable and that offer of £5,000 should be rejected.

Cllr Higgins – £22,625 is reasonable as it is only about £1,500 per dwelling . The Regulatory Services Manager read a detailed email from Cllr Higgins.

The Regulatory Services Manager summarised the detailed report explaining the background to the case ,the request for the contribution from the Harby Village Hall Committee of Management, the CIL assessment and the response of the applicant's agent, including the offer of a contribution of £5,000.

He considered that of the options in the report he would recommend that the applicants should be required to pay the full sum which had been requested.

Proposed by Cllr Baguley and seconded by Cllr Cumbers to support option c of the recommendation in paragraph 2.1.

Members voted unanimously in favour of:

c) Require the full amount requested by the Harby Village Hall Committee of Management to be paid

PL20. <u>URGENT BUSINESS</u>

None

The meeting commenced at 6.00 pm and closed at 8.30pm.