

INTERNAL AUDIT IMPROVEMENT PLAN

PART 1

UNDERTAKING AND REPORTING OF AUDITS

The External Quality Assessment recommended that the way in which audits are undertaken should be modified. The key change required is a move away from an “expected controls” approach – where the auditor is directed to confirm the existence and proper operation of specific controls – towards a risk-based approach where the auditor is required to identify and test the controls that management has put in place to mitigate systems’ risks. The EQA also recommended that audit reports should set out clearly the limitations to the audit opinion arising from the nature and breadth of the work undertaken.

[Addresses Recommendations: 3 (adoption of “risk based” approach); 4 (specific limitations to scope of assignments); and Opportunities: a (cross-referencing); and d (client comments box)]

OBJECTIVE 1.1

The consistent delivery of risk-based audit assignments of a quality acceptable to the Consortium’s clients and in full conformance with the Public Sector Internal Audit Standards.

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
1.1.1	Draft Practice Notes setting out the way in which <ul style="list-style-type: none"> the planning of audit assignments will identify the system risks about which the clients require assurance; Auditors will identify and evaluate the controls in place to mitigate specified risks; Audit Managers will supervise and support the work of the Auditors; the results of audit assignments will be reported and any limitations of the audit opinion will be recorded. 	20/9/13	DPNs on <ul style="list-style-type: none"> planning conduct ; and reporting of audits delivered to Board 	Green DPNs delivered to Board	Consistent application of a new methodology for planning and conduction audits and reporting audit findings. Changes will be apparent in new style Audit Reports and in the clarity and focus of assurance received by the Committee.

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
1.1.2	Obtain Welland Board's endorsement of the Practice Notes and make any changes required.	10.10/13	Board notification	Green	See 1.1.1
1.1.3	Deliver briefing to the Audit Team explaining the new working methodology; new reporting arrangements; and arrangements to support Auditors.	3/10/13	Meeting minutes	Green	See 1.1.1
1.1.4	Develop scheduling arrangements for the delivery of an initial tranche of audits to be undertaken in line with new Practice Notes such that Audit Managers are in locations allowing for timely: <ul style="list-style-type: none"> • review of Auditors' work in progress; • commission of any necessary remedial work; and • provision of coaching or other necessary support. 	10/10/13	Minutes of Boards	Amber It has taken longer than anticipated to agree ToR for all outstanding 2013/14 assignments.	See 1.1.1
1.1.5	Agree with Welland Board arrangements to monitor and assess the quality of performance of the initial tranche of audits and to identify any remedial actions required.	10/10/13	Minutes of Boards	Green – see 1.1.6	See 1.1.1
1.1.6	Carry out monitoring as agreed with Welland Board.	Ongoing to 31/12/13	Quality review to be undertaken on behalf of the Board by RCC's Assistant Director - Finance	Green	See 1.1.1
1.1.7	Subject to obtaining Welland Board's confirmation that the work undertaken in compliance with Practice Notes meets necessary quality standards, the Audit Manual will be updated so that the Notes define the way in which future audits are to be undertaken.	31/12/13	Updated Manual	Green	See 1.1.1

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
1.1.8	Commission modifications to document templates on the Galileo Audit Management System so that Terms of Reference, Audit Reports and other documents are consistent with revised policies and operating practices	31/12/13	New documentation	Green	See 1.1.1.

OBJECTIVE 1.2**Obtain senior management buy in to, and support for, new working arrangements.**

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
1.2.1	Deliver presentations to clients' senior managers setting out the changes in the way that audit assignments are to be planned, conducted and reported to ensure appropriate quality of work and full conformance with the Standards. The presentation will identify areas in which higher levels of client engagement will be required (particularly in respect of the identification and definition of the system risks about which assurance is sought). The presentation will also identify the benefits likely to accrue to clients.	Ongoing to 2 nd December when last presentation will be @ RCC	Minutes of relevant bodies	Green	Client manager's buy in should result in the design and delivery of audit reports that focus on key risk management issued. This will become apparent in reports received by the Committee
1.2.2	As part of scheduled one-to-one meetings with individual managers to agree Terms of Reference for 2013/14 audit assignments, establish what further guidance and support may be required to allow clients to produce robust statements of their assurance requirements.	Ongoing to 15 th Nov	N/A	Amber See 1.1.4	See 1.2.1
1.2.3	Production of Protocol defining respective roles and responsibilities of Internal Audit and management and delivery of supporting presentation to appropriate management forums. Protocol to be endorsed by relevant Committees.	Ongoing to 21 st Jan 2014	Committee minutes	Green	See 1.2.1
1.2.4	Revise template for the Terms of Reference document used to record the client's agreement to the scope of the assignment. Revisions to the template will provide clients with a further opportunity to clarify or expand upon their requirements for assurance.	20/9/13	Completed ToR now forms part of Final Reports which will be copied to S151 Officers	Green	See 1.2.1

PART 2**SUPPORTING THE “AUDIT COMMITTEE”**

The External Quality Assessment recommended that progress reports provided to the clients’ “Audit Committees” should be redesigned to include outcomes of assignments completed; the actual and planned audit resources taken to deliver assignments; and the impact of assurance opinions, individually and collectively on the Annual Governance Statement. The EQA also suggested that the Consortium’s delivery of training to the Committee offered opportunities to improve understanding of internal audit and increase the effectiveness of the Committee

[Addresses: Recommendation 5 (redesign of reports to “Audit Committees”) and Opportunity e (training for “Audit Committees”)]

OBJECTIVE 2.1

Ensure that the Consortium’s reports provide the Audit Committee with the information that it wants and needs to discharge its responsibilities under the Public Sector Internal Audit Standards.

	Action	Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
2.1.1	<p>The template for performance update reports will be modified. For each audit completed the template will capture:</p> <ul style="list-style-type: none"> • assurance rating provided • summary of strengths and weaknesses identified • budgeted and actual days required to complete the audit and explanation of significant variances. <p>The template will also provide for the assurances obtained from all completed audits to be mapped and this mapping of assurance will be used – where necessary – to alert the “Audit “Committee of any issues that may need to be addressed in respect of the Annual Governance Statement.</p>	Ongoing from November meetings of “Audit Committees”	Reports to relevant Committees	Green	Revised report format is already in place

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
2.1.2	Committees' views about the suitability of the information provided – and about any unmet information needs – will be canvassed on an ongoing basis	Ongoing from November meetings of "Audit Committees"	Reports to relevant Committees	Green	The Audit Manager will seek Member feedback on information needs at each meeting of Committee
2.1.3	Structure of planned training sessions will be modified so that they include consideration of the use of relevant information to support the Committees in the effective discharge of their responsibilities and on the range and volume of information that Members would wish to receive.	Ongoing from November meetings of "Audit Committees"	Records of training sessions	Green	Delivery of a programme of focussed and relevant training

PART 3**BENCHMARKING & JOINT REVIEWS**

The External Quality Assessment suggested that the Consortium had an opportunity to add value to the service provided to clients by benchmarking audit findings with those of similar audits undertaken for other clients. The EQA also suggested that joint reviews had the potential to add value.

[Addresses Opportunities b (benchmarking) and c (joint reviews)]

OBJECTIVE 3.1

Ensure that opportunities to achieve added value through benchmarking and joint reviews are identified during the process of developing Annual Audit Plans and that the audit planning processes maximise opportunities to achieve added value.

	Action	Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
3.1.1	Draft Practice Note covering the process for coordinating the production of Annual Audit Plans for individual clients. Practice Note will cover: <ul style="list-style-type: none"> • timetabling to allow feedback to each client Authority about assurance sought by other clients; and • role of the Audit Manager in identifying emerging national issues (e.g. Welfare Reform) where there is potential to add value through benchmarking both between the Consortium's clients and with a wider range of potential partners 	20/9/13	DPN delivered to Board	Amber	Increased shared learning with other Welland client authorities will be reflected in the assignments proposed in the Annual Internal Audit Plan and the assurance received by the Committee as a result of such assignments.

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
3.1.2	Ensure that scheduling of meetings to identify clients' assurance requirements for 2014/15 allows for dialogue with relevant managers about the options for and desirability of engaging in benchmarking or joint working.	Ongoing to 21/1/14	Report to Audit Committees on 2014/15 Plan	Green	See 3.1.1.
3.1.3	Ensure that Draft Practice Note covering planning of individual audit assignments (see 1.1.1) includes the requirement that the Audit Manager must discuss opportunities for benchmarking with the client.	20/9/13	DPN delivered to Board	Green	See 3.1.1.
3.1.4	Existing arrangements to obtain client feedback on the completion of individual audit assignments will be extended to capture – where appropriate – clients' views of the added value to them, the service and their Council, of benchmarking or joint reviews.	1/11/13	Analysed data reported to Board.	Green	See 3.1.1.

PART 4**QUALITY ASSURANCE**

The External Quality Assessment recommended that the Internal Audit Charter be updated to reflect new requirements set out in the Standards and that the Audit Manual be updated, both to reflect the new Standards and to provide better support for Auditors. The EQA also recommended that a process be developed to capture staff development opportunities as part of the process of Quality Assuring individual audit assignments.

[Addresses: Recommendations 1 (Revised Audit Charter); 2 (Revised Audit Manual) and 6 (Capture of staff development opportunities in QA process)]

OBJECTIVE 4.1

Ensure that the Consortium’s Audit Manual contains up to date versions of all policies necessary for compliance with the Attribute and Performance Standards and the Ethical Code which together comprise the Public Sector Internal Audit Standards.

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
4.1.1	Prepare revised draft Charter using the template provided by the Chartered Institute of Internal Auditors to ensure full compliance with the Standards.	4/10/13	Minutes of Welland Board	Green	The Committee will be asked to endorse the Charter and will, subsequently be involved in decisions around annual internal and external reviews of Internal Audit in line with the Charter (and the Standards)
4.1.2	Draft report to Welland Board. Provide Board with the opportunity to challenge the new document.	10/10/13	Minutes of Welland Board	Green	
4.1.3	Draft report to clients’ “Audit” Committees requesting that those Committees approve the Charter as specified by the Standards.	Ongoing to 21/1/14	Minutes of relevant Committees	Green	
4.1.4	Restructure Audit Manual creating three sections covering Attribute Standards; Ethical Code; and Performance Standards.	20/9/13	N/A	Green	Consistent application of a new methodology for planning and conduction audits and reporting audit findings

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
4.1.5	Review documentation in the current Audit Manual relating to Attribute Standards (which the EQA determined to “generally conform” to the Standards) and amend as necessary to demonstrate full conformity.	30/11/13	Updated Manual	Green	See 4.1.4
4.1.6	Review documentation in the current Audit Manual relating to Ethical Standards and amend as necessary to demonstrate full conformity with CIPFA / IIA guidance.	30/11/13	Updated Manual	Green	See 4.1.4
4.1.7	Review the Practice Notes drafted to support new working practices in light of any observations from Welland Board and amend as necessary to create the Performance Standards section of the Manual.	31/12/13	Updated Manual	Green	See 4.1.4
4.1.8	Agree with Welland Board the arrangements to be followed in carrying out the annual Quality Assurance self-assessment and record those arrangements in the Attribute Standards section of the Manual.	31/12/13	Updated Manual	Green	See 4.1.1 The Charter (and Standards) will require that the Committee is engaged in this process.

OBJECTIVE 4.2

Ensure that the process of Quality Assuring individual audit assignments captures any staff development issues so that these can be addressed within the Personal Development Review process adopted by the employing body – Rutland County Council.

Action		Delivery Date	Evidence of Delivery	Progress RAG	Changes the Committee will see
4.2.1	Establish whether it is practical and cost effective to commission modifications to the Galileo Audit Management System allowing for the generation of reports of staff development issues identified through Quality Assurance reviews of audit assignments.	1/11/13	N/A	Green An in-house alternative will be developed.	It is unlikely that the Committee will see directly any impact from this action to streamline existing arrangements to appraise and develop Auditors' professional skills.
4.2.2	Depending on the outcome of 4.2.1 either: <ul style="list-style-type: none">• commission necessary modifications to Galileo; or• design a stand-alone methodology for capturing staff development issues. Record in the Attribute Standards section of the Audit Manual and brief Audit Managers on this modification to Quality Assurance arrangements.	29/11/13	DPN delivered to Board	Green	See 4.2.2