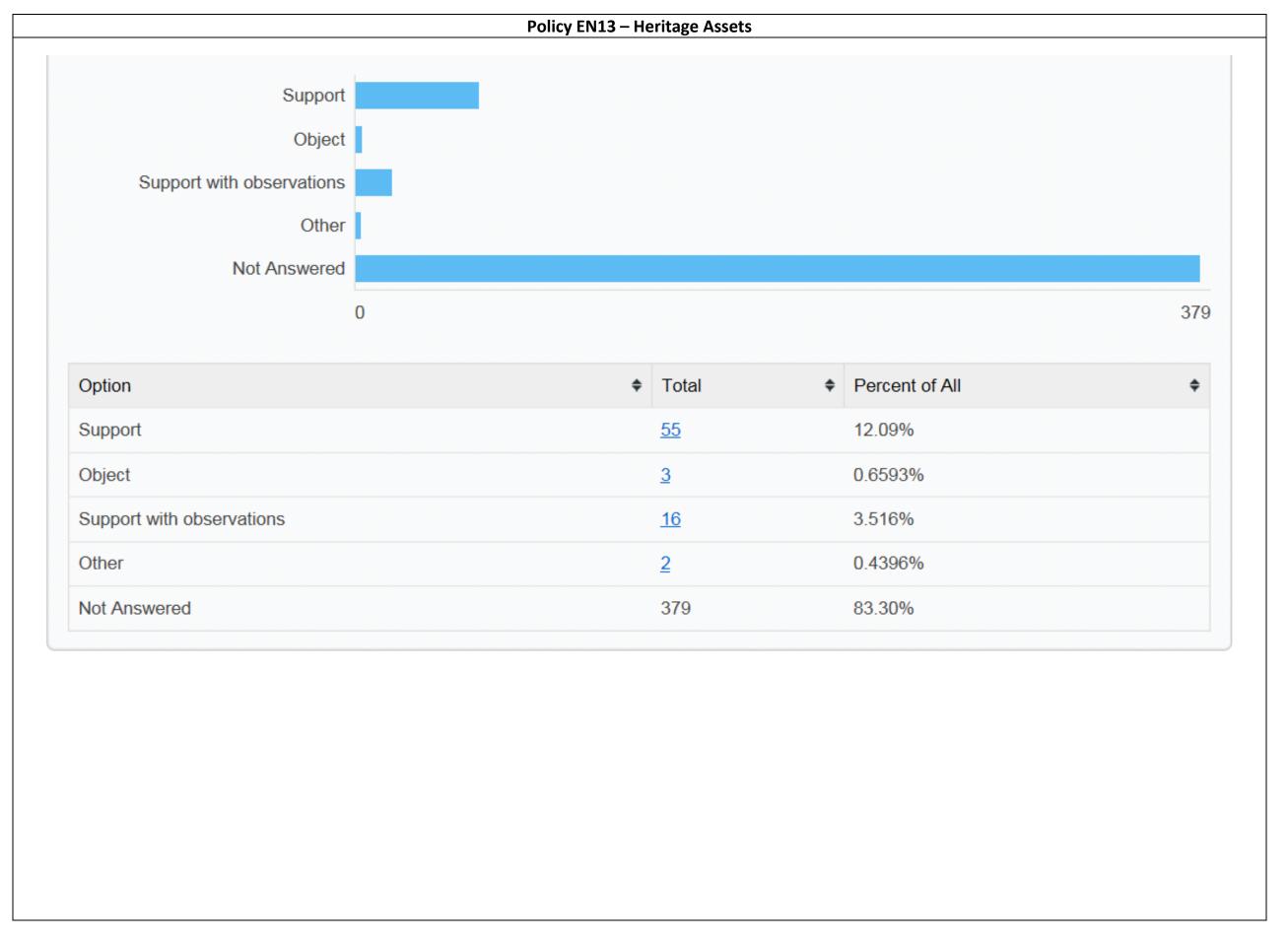
Chapter 7 – Melton's Environment – Protected and Enhanced – Policy EN13 – Heritage Assets



	User			What changes would you like	Officer Response	<b>Proposed Amendment</b>
Name	ID	Support/Object	Issue or Comment	to see made to this policy?		
Name	ANON-	Support/Object	The Council seems to be exceeding its brief here; it only needs to identify and deal with threats to heritage assets, and not try to	The Council will take a positive approach to the conservation of heritage assets and the wider historic environment through:  A) seeking to ensure the protection and enhancement of Heritage Assets and their settings when considering proposals for development on, in, or adjacent to them. Proposed development should avoid harm to the significance of historic sites, buildings or areas, including their setting.  B) identifying and dealing with threats to heritage assets.  C) ensuring that new developments in conservation areas are consistent with the identified special character of those areas, and seeking to identify new conservation areas, in conjunction with neighbourhood planning groups where appropriate;  D) allowing sustainable tourism opportunities in Heritage Assets in the borough where the uses are appropriate and would not undermine	The Council is required to do more than identify and respond to threats. Para 126 of the NPPF requires that Local Planning authorities should set out in their Local Plan a positive strategy for the conservation and enjoyment of the historic environment.	
Robert Ian	BHRP-	Support with	manage them in their entirety.	the integrity or significance of the		
Angus Smith Broughton and Dalby Parish	ANON-BHRP-4HZK-DANON-BHRP-	Support with observations	Ensure that developers protect the hidden archaeology within the field systems that surround the borough especially in the rural areas where earthworks show of previous settlements or ancient ridge and furrow landworking, which are all part of the rural scene that enhances and promotes the tourism trade around the borough and makes it the area that people wish to move into both for domestic and small scale business developments.	As in 1 above  Asset list should be reviewed periodically. You should be able to	Noted.	
Council	4H4T-G	Support		add and remove assets.		
	ANON- BHRP-			Inclusion of grade 2 listed way markers (milestones) to be properly	Noted.	
Alan Luntley	4HEQ-X	Support		maintained - repainted every 5-10		

	1	T	T			
				years. Example - milestones on A607		
				in the Parish of Waltham on the		
				Wolds and Thorpe Arnold		
					Paragraph 3 refers to "the need for a	
					balanced judgement about the scale of	
					any harm or loss and the significance of	
					the heritage assets".	
			A) Officer discretion must be		It is considered unnecessary to repeat	
			employed to weight up the pro's		Paras 132 to 134 of the NPPF regarding	
			and con's attributed to for instance		weighing up substantial and less than	
			the construction of the relief road,	Softening of the wording regarding	substantial harm against public benefits,	
	ANON-		versus preservation of scheduled	heritage protection would introduce	given that all applications will be	
Persimmon	BHRP-	Support with	·	flexibility to allow officers discretion	appraised against Chapter 12 of the	
Homes	4HF3-1	observations	heritage assets.	to weight the merits versus harm.	NPPF as well as Policy EN13.	
nomes	40173-1	Observations	The conference to the Health with the continue	to weight the ments versus harm.	·	A and a series of the series of
			The preface to the Heritage section		Noted.	Amend policy:
			[para 7.23.3 of the published			UNAchter Deserved have
			Emerging Options (Draft Plan)]			"Melton Borough has a
			states "Melton Borough contains a			number of important heritage
			wealth of heritage assets which			assets. These include Listed
			play an important part in the local			Buildings, Conservation Areas,
			character and identity of the			Scheduled Monuments (SMs),
			Borough. Therefore, it is important			and <del>other archaeological</del>
			that both designated and non-			remains in addition to other
			designated heritage assets are			non-designated heritage
			recognised and protected. Where			assets (ranging from
			possible they should be enhanced			nationally to locally important
			through the new Melton Borough			heritage features)."
			Local Plan".			,
			It therefore follows that heritage			
			assets which are not subject to			
			statutory protection should be			
	ANON-		considered for local designation. It	It would be better to refer to non-		
	BHRP-	Cupport with	<u> </u>			
Jaka Nasaus		Support with	would be remiss of the Council not	designated assets in the policy rather		
John Moore	4HZS-N	observations	to do so.	than archaeological remains.	We are discount to the first terms of the first ter	A) ((C) -11:
					"in or adjacent to" refers to heritage	A) "Seeking to ensure
					assets and their settings.	the protection and
						enhancement of
						Heritage Assets <del>and</del>
						their settings,
						including non-
						designated heritage
			A) in, on or adjacent (to heritage			<u>assets</u> when
			assets). This is not specific enough.			considering proposals
			In the vicinity of a heritage asset			for development
			and close enough to be an			affecting their
			influence on a heritage asset			significance including
			should be phrases also included			setting. Proposed
	ANON-		here. A windmill could be 150 m			development should
Melanie	BHRP-	Support with	from a church but still ruin its			avoid harm to the
Steadman	4HFE-K	observations	setting, character and tranquillity.	Wording - above.		significance of historic
Jecaaman		ODJCI VICTOTIJ	Jetting, character and tranquinity.	TYOTAINE ADOVE.		Significance of Historic

						sites, buildings or areas, including their setting."
	ANON-				Noted.	
	BHRP-					
Susan Love	4HZP-J	Support	Ensure that they ar	e enforced.		
			The Old Manor House in Long C	lawson is listed Grade II*, which places it amongst the	Noted.	
			top 8% of English listed building	s. The house is described as "magnificent" in the		
			Borough Council's appraisal of t	he Long Clawson Conservation Area prepared in May		
			2014.			
				awson's Old Manor House is its pond. Any development		
			1	tially prejudice the natural supply of water to the pond,		
			1	sudden run off and pollution through the use of an		
				ing on pumps that could fail at any time.		
			1	uld be seeking to ensure the protection and		
	ANON-	Support	_	s and their settings when considering proposals for		
NA - 1 - 11 - 1	BHRP-	with	1	to them. Proposed development should avoid harm to		
Moira Hart	4HU7-M	observations	_	buildings or areas, including their setting.	Noted	
	ANON- BHRP-	Support with		tes identified would remove the view of the grade 2 listed	Noted.	
sarah mant	4HUE-2	observations	views from the windmill itself	le entering the village, as well as removing the open		
Saran mant	4HUE-2	observations	Some so-called "heritage		Noted.	
			assets" are probably beyond		Noted.	
			repair and could really do with			
			demolishing e.g. the bit of wall			
			alongside what I believe to			
			have been the old Roman			
			Road to London which runs			
	ANON-	Support	between Play Close and the			
Deborah	BHRP-	with	Burton Street car park.	Hopefully a preservation order will not be slapped on		
Caroline Adams	4H38-K	observations	·	any of the buildings on the old Melton hospital site.		
			We do not "own" our		Noted.	
			heritage. We are custodians of			
			our heritage for future	Ensure that all development preserves and protects the		
			generations. It must therefore	setting of our heritage assets so that they may be		
	ANON-		be preserved and protected.	enjoyed in their proper setting without interference		
	BHRP-		We should not make decisions	from modern structures that detract from that setting		
Anthony Paphiti	4HBV-Z	Support	which diminish it in any way.	and enjoyment.		
			Frisby on the Wreake is a		Please refer to officer response to site	
			picturesque village, which is		allocations.	
			part of local heritage. The plan to build an excessive number			
	ANON-		of houses there (48!) will trample all over a beautiful			
	BHRP-		area and spoil it for future	Rethink on the number of houses allocated to rural		
Neil Meadows	4H6M-B	Object	generations.	locations.		
TOTAL TALLES	ANON-	Jojece	3	ions regarding development often have never been to	All sites are visited by the officer	
	BHRP-		1	look nice of an architects submission but look totally	responsible for carrying out the appraisal	
Sheryl Smart	4H1G-Z	Support		sits should be made first by planning.	of a proposal.	
ames &	ANON-	Support	We support the council's	If the building comes to the south of the town,	Noted.	
<u> </u>	7.11011	Japport	TTC Support the country	in the banding comes to the south of the town,		

Amanda Sparrow	BHRP- 4H6U-K	with observations	intention to ensure the protection and enhancement of Heritage Assets and their settings when considering proposals for development on, or adjacent to them. In order to preserve the environment and the landscape, it will be essential to plan carefully how such assets can be protected from the visual impact, noise and light pollution of any		
Colin Love	ANON- BHRP- 4HBR-V	Support	development or new roads.  But this was never argued by MBC when Barratt's proposed the Belvoir Road development in Bottesford that has now removed the view of Grade 1 Belvoir Castle from the cricket pitch and bowls club and also the views of best part of Grade 1 St Mary's Church when seen from the footpaths to the south of the development.  Just that it is meaningfully enforced and implemented	Noted.	
Angus Walker	ANON- BHRP- 4HB4-X	Support with observations	Heritage assets are not just bricks and mortar but views, peace, light, wild life, rivers, and undeveloped spaces	Noted.	
Asfordby Parish	ANON- BHRP- 4HGY-8	Support with observations	Policy EN13 should encourage the identification of local Heritage Assets through the preparation of neighbourhood plans.	Noted.	Policy amendment to refer to evidence base information; historic landscape characterisation studies, the Heritage Environment Record (HER), and local heritage assets identified in Neighbourhood Plans.
Elizabeth Ann Johnson	ANON- BHRP- 4HGR-1	Support with observations	Para.7.23.3 of the Heritage section refers to  "a wealth of heritage assets which play an important part in the local character and identity of the Borough. Therefore, it is important that both designated and non-designated heritage assets are recognised and protected. Where possible they should be enhanced through the new Melton Borough Local Plan".  Without more definition this is sentiment is difficult to act upon. If the Council gave statutory protection by local designation it would be easier to implement.		Amend policy:  "Melton Borough has a number of important heritage assets. These include Listed Buildings, Conservation Areas, Scheduled Monuments (SMs), and other archaeological remains in addition to other nondesignated heritage assets (ranging from nationally to locally important heritage features)."

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Waltham on the Wolds & Thorpe Arnold Parish Council and Neighbourhood Planning Group	ANON- BHRP-	Support	It is important to conserve not only the Conservation Areas but also their setting i.e. the views into and out from these designated areas.  New developments within Conservation Areas must be compatible with existing buildings in terms of design		Policies EN1: Landscape, SS3: Sustainable Communities and EN6: Settlement Character deal with issues relating to views, settings, character and the settings of historic built form.	
Belvoir Estate	ANON-BHRP-4HHZ-A	Other	and materials.  The Belvoir Estate is the custodi which are in an appropriate use present are unused. Some of the garden, and these are depender maintained in good condition. Projects such as the restoration also benefit some of these build properties which are vacant and they are maintained. The reuse development, would ensure that The Scheduled Ancient Monume pressure for development and a	See above. an of a significant number of listed buildings most of . There are, however, a number of buildings which at lesse are statues or other 'follies', such as the walled nt on income from the Estate to ensure that they are  of the gardens or the expansion of visitor facilities will lings and structures. However, there are a number of it which would benefit from a new use to ensure that of these properties, together with some enabling it they do not deteriorate beyond repair. The enterior of the significant risk. Options for the future of it and the impact on the SAM in this location needs to be  A strategy to protect and enhance heritage assets in a	Noted.  Currently the Council does not have the	
Mary Anne Donovan	ANON- BHRP- 4HUR-F	Not Answered	I think that statement that new developments in Conservation Areas should be consistent with the special character of those areas is not achievable within the law unless you refer only to infill in town Conservation Areas or village centres. Rural Conservation Areas usually have a large landscape component, represent sites of historic importance, and have by their rural nature extensive settings highly sensitive to development not recognized in this policy.	period of high housing growth:  -A Borough wide assessment of all heritage assets using current standards detailing significance, including new Conservation Area Appraisals  -Actively seeking to identify additional Conservation Areas based on better assessment of landscape, architectural and historic significance  A system of local designation for scenic/historic landscapes and townscapes, and locally important buildings  - program and budget to enhance heritage assets including maintenance and public education/signage  -The development of local designations and asset enhancement programs developed in cooperation with neighbouring authorities where unified landscapes and heritage assets with group value exist.  -The policy on Conservation Areas should be broken into two - one urban/village centre; the other rural and in the latter strengthen protection for settings and historic landscapes, views, intervisibility, group value, etc. Not to do this would be a serious omission.  I think a better strategy here is required if there is any hope of preserving heritage in our Borough.	resources to carry out a Borough wide assessment of all heritage assets.  Policies EN1: Landscape, SS3: Sustainable Communities and EN6: Settlement Character deal with issues relating to views, settings, character and the settings of historic built form.	

	1		Ι		1	1
			Support as long as		Noted.	
			consequences are not			
			resulting in little suburbias			
			outside conservation areas,			
			better to be mindful of old			
			and new everywhere, at times			
			a modern house or modern			
			extension onto an old house			
			can look very attractive within			
			a conservation area. Time			
			does not stand still. At the			
			same time developments			
			bordering onto conservation			
			areas should take some of the			
			character features of the			
			conservation area into			
	ANON-	Support	account, as e.g. shape of			
Kerstin	BHRP-	with	chimneys, roofing materials,			
Hartmann	4HGW-6	observations	shape of windows etc.	no particular comment		
	ANON-	Support				
	BHRP-	with				
Anthony Barber	4H6R-G	observations	Heritage assets in this context sl	nould include historic landscapes wherever relevant.		
			This is in regards to the		The maps for the North Sustainbale	
			blocking off of the country		Neighbourhood show its extent without	
			park as indicated in one of the		any detail defining open space. Policy SS5	
			development maps.		requires that a masterplan is produced	
			I thought the country park had		which identies green infrastructure,	
			restrictions on development in		green space and important strategic	
			the area. What you appear to		green gaps. In addition the policy	
			be doing is enclosing the park		requires a protection zone around the	
			turning it into a town park.		Country Park. The Biodiversity and Geo-	
			The country park is a huge		diversity Study identifies wildlife	
			asset to Melton and the		corridors which should be protected	
			residents and should be		which run between the park and the	
			totally protected from all		open countryside to the north. It is	
			development that affects the		envisaged that the County Park will	
			parks country status. I strongly		retain links to the wider countryside.	
	ANON-		object to any development		,	
	BHRP-		around this area and believe			
Julian Parker	4HHP-Z	Object	you should rethink the plans.	start again!		
				Ith of heritage assets including those designated as		Amend policy:
			_	uildings and conservation areas. In addition to those of		' '
				assets contribute to local character and identity. The		"Melton Borough has a number
				ıld therefore be understood, protected, and if		of important heritage assets.
			_	toric character should be conserved and where possible,		These include Listed Buildings,
			enhanced through the new Loca	•		Conservation Areas, Scheduled
			_	The Local Plan should apply a positive strategy to Melton's historic environment, and the		Monuments (SMs), and other
				nanner to the importance of those assets. An unusual		archaeological remains in
	BHLF-	Support		iken in preparing policies that support and sustain the		addition to other non-
Historic England	BHRP-	with	_	e Borough's heritage, with clarity as to how development		designated heritage assets
	4H8Q-H	observations	_	· · · · · · · · · · · · · · · · · · ·		(ranging from nationally to
L		0.000174410113			1	7

From an initial desk-based review of the proposed allocation sites we can offer our first thoughts on the potential impact of the proposals on designated heritage assets and land which appears to contribute towards their significance through historic landscape setting and the likely presence of associated remains. You will also need to consult the County Historic Environment Record (HER) and Development Control Archaeologists and your Conservation Officer with regard to all heritage assets and get the benefit of their extensive expertise and local knowledge.

Notwithstanding the advice given in this letter, we must reserve the option at a later stage to comment further or object to any proposals that come forward as part of the Local Plan with the benefit of further information and consideration.

Historic England promotes a wide definition of the historic environment which includes not only those areas and buildings with statutory designated protection but also those which are locally valued and important, as well as the landscape and townscape components of the historic environment. The historic environment should therefore play a critical role in sustainable development at the heart of all spatial planning work, as reflected in the NPPF.

Historic England recently published advice notes on behalf of the heritage sector and we believe they will be of assistance in the preparation of your Local Plan. Specifically, Historic Environment Good practice Advice Note 1: The Historic Environment in Local Plans and Historic Environment Good practice Advice Note 3: The Setting of Heritage Assets, is of particular relevance to you and provides additional information. These can be accessed via the following link:

https://www.historicengland.org.uk/advice/planning/planning-system
Historic England has also recently published a document relating to site allocations in
Local Plans - this covers all types of allocation and sets out a site selection methodology
in relation to heritage assets. We consider this may be of use to you, and the document
can be downloaded from:

http://www.historicengland.org.uk/images-books/publications/historic-environment-and-site-allocations-in-local-plans/

Many of the proposed sites will impact upon heritage assets. As such, further detailed assessment is required to determine the impact on the significance of these heritage assets. We would strongly recommend that you are guided by the advice of your Conservation specialists and the County Archaeological Advisors.

The inclusion of a strategic (paragraph 1.10.4) Heritage policy is welcomed and supported.

The text of the policy is broadly supported, it would however benefit from the inclusion of specific reference to heritage assets and non-designated heritage assets, such as within the first paragraph:-

"Melton borough has a number of important heritage assets. These include Listed Buildings, Conservation Areas, Scheduled Monuments (SMs), and other non-designated heritage assets (ranging from nationally to locally important heritage features)."

And the first criteria may therefore benefit from more work perhaps as follows:

a) Seeking to ensure the protection and enhancement of Heritage Assets, including non-designated heritage assets when considering proposals for development affecting their significance including setting. Proposed development should avoid harm to the significance of historic sites, buildings or areas, including their setting. It would also be helpful to refer to any evidence base information. This may include historic landscape characterisation studies, extensive urban surveys, and the Heritage Environment Record (HER) for example.

The second paragraph makes a statement about Heritage at Risk which is welcomed and

<u>locally</u> important heritage features)."

"The Borough of Melton contains heritage assets that are at risk through neglect, decay or other threats. These will be preserved, conserved, protected and where possible enhanced."

B) "Seeking to ensure the protection and enhancement of Heritage Assets and their settings, including non-designated heritage assets when considering proposals for development affecting their significance including setting. Proposed development should avoid harm to the significance of historic sites, buildings or areas, including their setting."

Refer to evidence base information; historic landscape characterisation studies and the Heritage Environment Record (HER).

			any further evidence base information to support the statement would add to the thrust of the supporting text. It is recommended that 'preserved' be replaced with 'conserved' in line with NPPF wording. It would be helpful to include reference to any actions which have highlighted opportunities for enhancement within Sustainability Appraisal. The reference to the NPPF requirements for plan making and decision taking in paragraph 3 are noted.  Criteria C - Identified special character - is there any information already available that could be used in the supporting text?		
Gladman Developments	BHLF- BHRP- 4H8J-A	Object	Gladman also object to Policy EN13 as it is contrary to the guidance set out in the Framework paragraphs 126 to 141.  The Policy, as it is currently written, gives the same amount of weight to designated and non-designated historic assets. Paragraphs 132 to 134 of the Framework relate specifically to designated heritage assets and highlight that the more important the asset the greater the weight that should be attached to it. The policy makes no such distinction and is therefore not consistent with the Framework.  The Framework states that if the harm to a heritage asset is deemed to be substantial then the proposal needs to achieve substantial public benefits to outweigh that harm. If the harm is less than substantial, then the harm should be weighed against the public benefits of the proposal including securing its optimum viable use. The policy as drafted make no such distinction between the two tests included in the Framework for designated heritage assets and therefore the policy is inconsistent with the Framework and unsound.  Paragraph 135 of the Framework relates specifically to non-designated heritage assets and the policy test that should be applied in these cases is that a balanced judgment should be reached having regard to the scale of any harm and the significance of the heritage asset. Once again, Policy EN13 fails to make this distinction and is therefore unsound as it is not consistent with national policy.  Policy EN13 should therefore be substantially redrafted to better reflect the guidance set out in the Framework paragraphs 126 to 141.	Paragraph 3 refers to "the need for a balanced judgement about the scale of any harm or loss and the significance of the heritage assets".  It is considered unnecessary to repeat Paras 132 to 134 of the NPPF regarding the response to substantial and less than substantial harm, given that all applications will be appraised against Chapter 12 of the NPPF as well as Policy EN13.	""Melton Borough has a number of important heritage assets. These include Listed Buildings, Conservation Areas, Scheduled Monuments (SMs), and other archaeological remains in addition to other non-designated heritage assets (ranging from nationally to locally important heritage features)."